

CERTIFIED MAIL
RETURN RECEIPT REQUESTED

FEB 27 2018

Mr. David FitzSimmons P.O. Box 153 Albertville, MN 53301

RE: MUR 7115

Dear Mr. FitzSimmons:

On February 6, 2018, the Federal Election Commission reviewed the allegations in your complaint dated August 2, 2016, and on the basis of the information provided in your complaint, and information provided by AJ Kern for Congress and John W. Kern in his official capacity as treasurer (the "Committee") and The Boot Shack Inc., decided to exercise its prosecutorial discretion and dismiss the allegations that the Committee violated 52 U.S.C. §§ 30104(a)(2)(A), 30104(b)(3)(A), 30118(a), and 11 C.F.R. § 104.5(a). The Commission sent letters of caution to the Committee, The Boot Shack, Inc., and Kevin Durken with respect to those allegations. In addition, the Commission found no reason to believe that the Commission found no reason to believe that John W. Kern violated 52 U.S.C. §§ 30116(a), 30123, and 11 C.F.R. § 110.4(c). Accordingly, the Commission closed the file in this matter.

Documents related to the case will be placed on the public record within 30 days. See Disclosure of Certain Documents in Enforcement and Other Matters, 81 Fed. Reg. 50,702 (Aug. 2, 2016), effective September 1, 2016. The Factual and Legal Analysis, which more fully explains the Commission's findings, is enclosed.

The Federal Election Campaign Act allows a complainant to seek judicial review of the Commission's dismissal of this action. See 52 U.S.C. § 30109(a)(8). If you have any questions, please contact Anne Robinson, the attorney assigned to this matter, at (202) 694-1650.

Sincerely,

Jin Lee

Acting Assistant General Counsel

Enclosures
Factual and Legal Analyses

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3 4		FACTUAL AND LEGAL ANALYSIS		
5 6 7 8 9	RESPONDENTS:	AJ Kern for Congress and John W. Kern in his official capacity as treasurer John W. Kern	MURs 7112 and 7115	
10	I. INTRODUCTION	4		
11	The Complaints in	these matters make a number of allegations the	at AJ Kern for Congress	
12	and John W. Kern in his official capacity as treasurer (the "Committee"), the authorized			
13	committee of Congressional candidate Aliena Jeanene Kern (AJ Kern"), and John Kern in his			
14	personal capacity, violated	the Federal Election Campaign Act of 1971, a	as amended, (the "Act").	
15	The Complaint in MUR 71	112 alleges that the Committee failed to includ	e required best efforts	
16	information in online solicitation forms. The Complaint in MUR 7115 alleges that the			
17	Committee failed to timely and accurately report its activities and that it received an excessive			
18	contribution from John Kern and a prohibited corporate contribution from The Boot Shack, Inc.			
19	In response, the Committee presents information showing that it has remedied each of the			
20	potential violations stemming from the allegations in the Complaints. <sup>1</sup>			
21	Because of the Cor	nmittee's remedial efforts and the small amou	nt of the activity at	
22	issue, the Commission cor	ncludes that none of the allegations merit furthe	er use of its resources.	
23	Accordingly, the Commission: (1) dismisses the allegations that the Committee violated			
24	52 U.S.C. § 30104(a)(2) and 11 C.F.R. § 104.5 by untimely filing its 2016 April Quarterly			
25	Report and Pre-Primary Report; (2) finds no reason to believe that John Kern made, and the			
26	Committee accepted, excessive contributions in violation of 52 U.S.C. § 30116(a) and (f); (3)			
27	dismisses the allegations the	hat the Committee violated 52 U.S.C. § 30104	(b)(3)(A) by failing to	

Committee Resp. at 1, MUR 7115 (Oct. 5, 2016); Committee Resp. at 2, MUR 7112 (Aug. 17, 2016).

FEDERAL ELECTION COMMISSION

- accurately report AJ Kern as a contributor; (4) finds no reason to believe that John Kern made
- 2 and the Committee accepted excessive cash contributions in violation of 52 U.S.C.
- 3 § 30123 and 11 C.F.R. § 110.4(c); (5) dismisses the allegation that the Committee violated
- 4 52 U.S.C. § 30118(a) by accepting corporate contributions; (6) finds no reason to believe that the
- 5 Committee violated the best efforts provisions of 52 U.S.C. § 30102(i) and 11 C.F.R. § 104.7(a);
- and (7) dismisses the allegation that the Committee violated 52 U.S.C. § 30120(a)(1) and
- 7 11 C.F.R. § 110.11 by failing to include proper disclaimers in its communications.

#### 8 II. FACTUAL AND LEGAL ANALYSIS

- 9 AJ Kern was a congressional candidate in Minnesota's 6<sup>th</sup> Congressional District in the
- 2016 Republican primary election. John Kern is the candidate's husband and also the treasurer
- of the Committee. During the 2016 election cycle, the Committee raised \$16,031 in
- contributions and spent \$27,925.<sup>2</sup> The candidate loaned the Committee \$13,000.<sup>3</sup>

#### A. Failure to Timely File Reports

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- The Complaint alleges that the Committee filed its 2016 April Quarterly Report late and
  - 16 failed to file its pre-election report for the August primary. The Committee admits that it
  - untimely filed its April Quarterly Report on April 19, 2016, but argues that it was due on
  - April 18, 2016 and therefore was only one day late. The Committee filed its Pre-Primary Report
  - on August 4, 2016 and claims that it was only one day late.

<sup>&</sup>lt;sup>2</sup> Amend. 2016 Year-End Report, AJ Kern for Congress (Apr. 11, 2017).

<sup>&</sup>lt;sup>3</sup> *Id*.

Compl. at 1, 3, MUR 7115. The pre-election report was due on July 28, 2016.

<sup>5</sup> Committee Resp. at 1-2, MUR 7115.

Id. at 1-2. The Commission's Reports Analysis Division ("RAD") notified the Committee of its untimely Pre-Primary Report. See Request for Additional Information at 1, AJ Kern for Congress (Jul. 29, 2016).

- In an election year, a principal campaign committee must file quarterly reports on April
- 2 15, July 15, October 15, and January 31.7 In addition, pre-election reports must be filed no later
- than 12 days before the primary election in which the candidate is running for office. The
- 4 Committee filed its 2016 April Quarterly Report four days late and filed its Pre-Primary Report
- 5 seven days late. 9 However, because the Committee filed its reports within a few days of the
- deadline, the Commission dismisses the allegations that the Committee violated 52 U.S.C.
- 7 § 30104(a)(2)(A) and 11 C.F.R. § 104.5(a) as a matter of prosecutorial discretion under Heckler
- 8 v. Chaney. 10

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### B. Contributions Made by the Candidate

The Complaint in MUR 7115 alleges that the candidate's husband made excessive contributions to the Committee in the form of loans totaling \$10,000.<sup>11</sup> In addition, it alleges that the Committee improperly identified "AJ Kern for Congress" as a contributor for a \$100 contribution in its 2016 July Quarterly Report.<sup>12</sup> In response, the Committee contends that the

<sup>&</sup>lt;sup>7</sup> 52 U.S.C. § 30104(a)(2)(A)(iii); 11 C.F.R. § 104.5(a)(1).

<sup>&</sup>lt;sup>8</sup> 52 U.S.C. § 30104(a)(2)(A)(i); 11 C.F.R. § 104.5(a)(2).

The Commission did not impose any administrative fines on the Committee in connection with these reports. Although the Committee filed its April Quarterly Report four days late, the level of activity and the number of days late did not meet the criteria for inclusion in the Commission's Administrative Fines Program. Moreover, the Committee filed its Pre-Primary Report fourteen days late after receiving a Request for Additional Information from the Commission, but the level of activity on the Pre-Primary Report did not meet the criteria for inclusion in the Administrative Fines Program.

<sup>&</sup>lt;sup>10</sup> 470 U.S. 821 (1985).

Compl. at 1-2, MUR 7115. The Complaint also alleges that John Kern improperly contributed an additional \$963 to the Committee. *Id.* These contributions appear to be small contributions made through online portals, such as GoFundMe, or made in cash, none of which would have been reportable. The cash contributions are discussed in *supra* section II.C.

<sup>12</sup> Id. at 2.

- candidate made the contributions.<sup>13</sup> The Committee has amended the disclosure reports to reflect
- 2 her as the donor.

#### 1. Excessive Contribution

- 4 The Act provides that no person shall make contributions to any federal candidate and his
- 5 or her authorized political committee aggregating in excess of a contribution limit indexed for
- 6 inflation each election cycle, <sup>14</sup> which for the 2016 election cycle was \$2,700 per election. <sup>15</sup> The
- 7 Act further provides that no candidate or candidate committees shall knowingly accept excessive
- 8 contributions. 16 Contribution limits also apply to a candidate's family members. 17
- 9 Nonetheless, federal candidates may themselves make unlimited contributions from their
- own "personal funds" to their authorized campaign committees. 18 When, however, a candidate
- uses "personal funds" derived from jointly owned assets, the amount is limited to the candidate's
- share of the asset. 19
- The Committee argues that the Kerns have substantial joint assets and references AJ
- 14 Kern's House Financial Disclosure Report in support of this.<sup>20</sup> According to that Report filed

<sup>13</sup> *Id.* 

<sup>&</sup>lt;sup>14</sup> 52 U.S.C. § 30116(a)(1).

See 52 U.S.C. § 30116(a)(1)(A); Price Index Adjustments for Contribution and Expenditure Limitations and Lobbyist Bundling Disclosure Threshold, 80 Fed. Reg. 5,750, 5,752 (Feb. 3, 2015).

<sup>&</sup>lt;sup>16</sup> 52 U.S.C. § 30116(f).

See Buckley v. Valeo, 424 U.S. 1, 51 n.57 (1976) (upholding the constitutionality of contribution limits as to family members because, "[a]lthough the risk of improper influence is somewhat diminished in the case of large contributions from immediate family members, we cannot say that the danger is sufficiently reduced to bar Congress from subjecting family members to the same limitations as nonfamily contributors").

<sup>11</sup> C.F.R. § 110.10.

<sup>&</sup>lt;sup>19</sup> See generally 52 U.S.C. § 30101(26); 11 C.F.R. § 100.33.

Committee Resp. at 2, MUR 7115.

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- with the House of Representatives on May 16, 2016,<sup>21</sup> the Candidate reported several assets held
- 2 jointly with her husband, including a Personal Savings account worth \$250,001-\$500,000.<sup>22</sup>
- 3 Thus, the Candidate appears to possess sufficient personal funds to make the contributions to her
- 4 Committee.<sup>23</sup> Accordingly, the Commission finds no reason to believe that John Kern made, and
- the Committee accepted, excessive contributions in violation of 52 U.S.C. § 30116(a) and (f).

## 2. Reporting of Candidate Contributions

The Act requires authorized committees to identify persons, other than a political committee, who make a contribution in excess of \$200 within the election cycle.<sup>24</sup> Because the Committee did not accurately disclose AJ Kern as the contributor of the loans described above in the Committee's original reports, the Committee amended those reports, including its 2016 July Quarterly Report, to reflect that AJ Kern, and not John Kern, had made two \$5,000 loans to the Committee.<sup>25</sup> With respect to the contributions improperly attributed to the Committee, the Committee claims that it made a technical error when recording these contributions in its FecFile software.<sup>26</sup> After receiving the Complaint, the Committee states that it properly disclosed the contributions as being made by the candidate.<sup>27</sup> Although the Committee failed to accurately report AJ Kern as the contributor, given the amount in violation and the Committee's remedial

Aliena Jeanene Kern, Filing Year 2016 Financial Disclosure Report, Office of the Clerk of the U.S. House of Representatives (May 16, 2016).

<sup>&</sup>lt;sup>22</sup> Id.

<sup>&</sup>lt;sup>23</sup> Committee Resp. at 2, MUR 7115.

<sup>&</sup>lt;sup>24</sup> 52 U.S.C. § 30104(b)(3)(A); 11 C.F.R. § 104.3(a)(4).

The Complaint also alleges that John Kern improperly contributed \$963 to the Committee, which pertains to the other allegations discussed herein. See supra section II.C.

<sup>&</sup>lt;sup>26</sup> Committee Resp. at 2, MUR 7115.

<sup>27</sup> Id.; Amend. 2016 July Quarterly Report, AJ Kern for Congress (Sept. 25, 2016).

- efforts, the Commission dismisses as a matter of prosecutorial discretion the allegations that the
- 2 Committee violated 52 U.S.C. § 30104(b)(3)(A).<sup>28</sup>

#### C. Alleged Cash Contributions

- The Complaint in MUR 7115 alleges that John Kern made excessive cash contributions
- 5 totaling \$576.<sup>29</sup> In response, the Committee states that those contributions attributed to John
- 6 Kern were small contributions ranging from \$3-\$50 that were made by a small group of donors
- 7 who were apparently anonymous.30 The Committee amended its reports to remove John Kern as
- 8 a contributor.31

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- The Act prohibits any person from making a cash contribution greater than \$100.32 In
- addition, Commission regulations provide that a candidate or committee receiving a cash
- contribution in excess of \$100 must return the amount over \$100 to the contributor.<sup>33</sup> With
- respect to anonymous cash contributions in excess of \$50, a committee must promptly dispose of
- the amount that is over \$50.34 Here, John Kern does not appear to have been the contributor for
- the cash contributions at issue, and the Committee claims that it received no anonymous cash

<sup>&</sup>lt;sup>28</sup> 470 U.S. 821 (1985).

<sup>&</sup>lt;sup>29</sup> Compl. at 2, MUR 7115.

Committee Resp. at 2, MUR 7115. The Committee originally reported receiving several contributions from John Kern noted as either "Cash Contribution" or "GoFundMe Contribution." See 2016 April Quarterly Report, AJ Kern for Congress (Apr. 19, 2016); 2016 July Quarterly Report, AJ Kern for Congress (Jul. 15, 2016). These contributions total \$387. Compl. at 1-2, MUR 7115. They include two GoFundMe contributions totaling \$125, one contribution from John Kern in the amount of \$140, and an additional \$122 contribution(s) from John Kern that was not itemized because he had not yet crossed the \$200 threshold. See id; 2016 April Quarterly Report, AJ Kern for Congress (Apr. 19, 2016); 2016 July Quarterly Report, AJ Kern for Congress (Jul. 15, 2016). Thus, the Complaint alleges that John Kern's total excessive contributions totaled \$10,963. Compl. at 1-2, MUR 7115.

See Amend. 2016 April Quarterly Report, AJ Kern for Congress (Sept. 25, 2016); Amend. 2016 July Quarterly Report, AJ Kern for Congress (Sept. 25, 2016).

<sup>&</sup>lt;sup>32</sup> 52 U.S.C. § 30123.

<sup>&</sup>lt;sup>33</sup> 11 C.F.R. § 110.4(c)(2).

<sup>&</sup>lt;sup>34</sup> *Id.* § 110.4(c)(3).

- contribution over \$50. The Commission has found no other information to the contrary.
- 2 Accordingly, the Commission finds no reason to believe that John Kern and the Committee
- 3 violated 52 U.S.C. § 30123 and 11 C.F.R. § 110.4(c).<sup>35</sup>

### D. Alleged Prohibited Contribution

- 5 The Complaint alleges that the Committee received a prohibited corporate contribution in
- the amount of \$906.25 from The Boot Shack.<sup>36</sup> The Committee states that it contacted the
- 7 corporation after determining that it had deposited a corporate contribution and processed the
- 8 refund after the primary election.<sup>37</sup>
- 9 The Act prohibits corporations from contributing to candidates or their authorized
- committees,<sup>38</sup> and candidates and their authorized committees are prohibited from knowingly
- accepting or receiving such contributions.<sup>39</sup> Further, no officer of a corporation may consent to a
- 12 corporate contribution.<sup>40</sup>
- The record indicates that the Committee contacted The Boot Shack and Durken regarding
- 14 The Boot Shack's contribution and subsequently refunded the prohibited contribution to The
- Boot Shack.<sup>41</sup> Although the refund occurred more than 30 days after the Committee received the

To the extent that the Committee erred by attributing the \$576 in contributions to John Kern, the Commission dismisses the allegation that the Committee violated 52 U.S.C. § 30104(b)(3)(A) given the *de minimis* amount in violation and the Committee's remedial measures.

<sup>&</sup>lt;sup>36</sup> Compl. at 3, MUR 7115.

Committee Resp. at 3, MUR 7115.

<sup>&</sup>lt;sup>38</sup> 52 U.S.C. § 30118(a).

<sup>&</sup>lt;sup>39</sup> 11 C.F.R. § 114.2(d).

<sup>&</sup>lt;sup>40</sup> 52 U.S.C. § 30118(a).

<sup>41</sup> Id. at 3; see also Amend. 2016 October Quarterly Report, AJ Kern for Congress (Oct. 17, 2016).

- prohibited contribution,<sup>42</sup> the Committee took action to comply with Commission regulations.
- 2 Given the Committee's remedial measures and the amount in violation, the Commission
- dismisses the allegations that the Committee violated 52 U.S.C. § 30118(a) as a matter of
- 4 prosecutorial discretion under *Heckler v. Chaney*. <sup>43</sup>

#### E. Failure to Include Required Notices in Solicitations

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The Complaint in MUR 7112 alleges that the Committee failed to include best efforts

- information in its online solicitation forms and appears to suggest that the Committee failed to
- 9 itemize contributions by citing to 11 C.F.R. § 104.3(a)(4).<sup>44</sup> The Committee utilized a
- 10 GoFundMe account and used PayPal to process donations through its campaign website but did
- not include statements regarding the Committee's responsibility to use its best efforts to obtain
- required information about contributors nor disclaimers that fully complied with the Act and
- 13 Commission regulations. 45

#### 1. The Best Efforts Notice

Under the Act's best efforts provision, when a treasurer of a political committee shows that best efforts have been used to obtain, maintain, and submit the information required by the Act, any report submitted by the committee will be considered to be in compliance with the Act. 46 The Commission has further explained that "the best efforts provision is an affirmative

Commission regulations require the treasure to examine contributions for evidence of illegality. 11 C.F.R. § 103.3(b). If legality of a contribution cannot be determined, the treasurer must refund the contribution within 30 days. 11 C.F.R. § 103.3(b)(5).

<sup>470</sup> U.S. 821 (1985).

The Complaint in MUR 7112 also alleges that the Committee violated 26 U.S.C. § 6113. This allegation is not within the Commission's jurisdiction, and therefore, the Commission takes no action regarding the alleged activity.

<sup>45</sup> Compl. at 1, Attach. A-K, MUR 7112.

<sup>&</sup>lt;sup>46</sup> 52 U.S.C. § 30102(i); see also 11 C.F.R. § 104.7(a).

- defense that a respondent must establish."<sup>47</sup> Thus, while a committee may establish that it has
- 2 exercised best efforts by including language requesting a contributor's name, address, occupation
- and other identifying information in its written solicitations, <sup>48</sup> a committee's failure to do so is
- 4 not a violation where the Committee otherwise complied with the reporting requirements of the
- 5 Act.
- In its response, the Committee concedes that it did not include the "best efforts"
- 7 information on its websites, but states that the treasurer "personally contacted, asked for,
- 8 obtained and reported the occupation and employer of every donor, from whom we received
- 9 contributions on our internet portals (Paypal or GoFundMe) and which in aggregate, including
- other forms of payment, exceeded \$200."49 The Committee also modified its online
- 11 communications to include best efforts information.
- As discussed previously in this report, there were a small number of contributors that the
- 13 Committee inaccurately reported until filing amendments in response to the Complaints. 50
- Nevertheless, it appears that none of those contributions exceeded \$200, and to the extent that
- the Complaint in MUR 7112 alleges that the Committee violated the best efforts provision, the
- 16 Commission finds no reason to believe that the Committee violated 52 U.S.C. § 30102(i) and
- 17 11 C.F.R. § 104.7(a).

See, e.g., Factual and Legal Analysis at 5, MUR 7043 (Put Alaska First); see also Statement of Policy Regarding Treasurers' Best Efforts to Obtain, Maintain, and Submit Information as Required by the Federal Election Campaign Act, 72 Fed. Reg. 31,438, 31,440 (June 7, 2007) ("The best efforts standard is an affirmative defense and the burden rests with the political committee and its treasurer to present evidence sufficient to demonstrate that best efforts were made.").

<sup>&</sup>lt;sup>48</sup> See 11 C.F.R. § 104.7(b)(1).

Committee Resp. at 2, MUR 7112. The Committee asserts that it only accepted one contribution that exceeded \$200 through its online portal via PayPal. *Id.* at 1-2.

<sup>50</sup> See supra sections II.B and II.C.

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# 2. <u>Disclaimers</u>

All public communications made by a political committee as well as Internet websites of a political committee must include a disclaimer as set forth in the Act and Commission regulations. <sup>51</sup> If such communication, including any solicitation, is paid for and authorized by a candidate or an authorized committee, the disclaimer must clearly state that the communication has been paid for by the authorized committee. <sup>52</sup>

Copies of webpages attached to the Complaint in MUR 7112 did not include disclaimers stating that the Committee both paid for and approved the communications.<sup>53</sup> In responding to the Complaint, the Response included copies of revisions made to the webpages, which included language identifying the Committee as paying for and authorizing the webpages.<sup>54</sup>

Under the circumstances presented here, including the revisions made to the webpages, the Commission dismisses the allegation that the Committee violated 52 U.S.C. § 30120(a)(1) and 11 C.F.R. § 110.11 as a matter of prosecutorial discretion. 55

<sup>51 52</sup> U.S.C. § 30120(a); 11 C.F.R. § 110.11(a)(1).

<sup>52</sup> U.S.C. § 30120(a)(1); 11 C.F.R. § 110.11(b)(1).

<sup>&</sup>lt;sup>53</sup> Compl., Attach. A-I, MUR 7112.

Committee Resp. at 2, Attach. 1-3, MUR 7112.

<sup>55</sup> Heckler, 470 U.S. at 821.

1		FEDERAL ELECTION COMMISSION				
2 3 4		FACTUAL AND LEGAL ANALYSIS				
5 6 7	RES	PONDENTS:	The Boot Shack, Inc. Kevin Durken	MUR 7115		
8 9	I.	INTRODUCT	ION			
10		The Complaint	in this matter alleges that the Con	nmittee received a prohibited corporate		
11	cont	ribution from The	Boot Shack, Inc. Because of the s	mall amount of the activity at issue, the		
12	Commission concludes that the allegation does not merit further use of its resources.					
13	Acc	Accordingly, the Commission dismisses the allegation that Kevin Durken and the Boot Shack,				
14	Inc.	Inc. violated 52 U.S.C. § 30118(a) by making corporate contributions.				
15	п.	FACTUAL AN	D LEGAL ANALYSIS	• .		
16		AJ Kern was a	congressional candidate in Minnes	sota's 6th Congressional District in the		
17	2016	2016 Republican primary election. John Kern is the candidate's husband and also the treasurer				
18	of th	of the Committee. During the 2016 election cycle, the Committee raised \$16,031 in				
19	cont	contributions and spent \$27,925.1 The candidate loaned the Committee \$13,000.2				
20		The Complaint alleges that the Committee received a prohibited corporate contribution i				
21	the a	the amount of \$906.25 from The Boot Shack. <sup>3</sup> The Boot Shack argues that Kevin Durken				
22	mist	mistakenly issued a check to the Committee from The Boot Shack's checkbook, rather than his				
23	pers	personal checkbook.4				

Amend. 2016 Year-End Report (Apr. 11, 2017).

<sup>&</sup>lt;sup>2</sup> Id.

<sup>&</sup>lt;sup>3</sup> Compl. at 3, MUR 7115.

The Boot Shack Resp. at 1 (Aug. 22, 2016). The Boot Shack's Response was submitted by Deborah Durken, bookkeeper. Kevin Durken did not submit a separate response.

- The Act prohibits corporations from contributing to candidates or their authorized
- 2 committees,<sup>5</sup> and candidates and their authorized committees are prohibited from knowingly
- 3 accepting or receiving such contributions.<sup>6</sup> Further, no officer of a corporation may consent to a
- 4 corporate contribution.<sup>7</sup>
- 5 The record indicates that the Committee subsequently refunded the prohibited
- 6 contribution to The Boot Shack.<sup>8</sup> Given the remedial measures and the amount in violation, the
- 7 Commission dismisses the allegations that Durken and The Boot Shack violated
- 8 52 U.S.C. § 30118(a) as a matter of prosecutorial discretion under *Heckler v. Chaney*. 9

<sup>5 52</sup> U.S.C. § 30118(a).

<sup>6 11</sup> C.F.R. § 114.2(d).

<sup>&</sup>lt;sup>7</sup> 52 U.S.C. § 30118(a).

<sup>&</sup>lt;sup>8</sup> Id. at 3; The Boot Shack Resp. at 1; see also Amend. 2016 October Quarterly Report, AJ Kern for Congress (Oct. 17, 2016).

<sup>&</sup>lt;sup>9</sup> 470 U.S. 821 (1985).